



# The Regulatory and Strategic Outlook for Rural Broadband Leaders – A Consultant's View

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This is the  
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Dee Herman  
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# We are seeing significant changes in the industry ...

What we're seeing ...

## The Digital Divide

>\$100B in programs towards closing the Digital Divide that will take us through the end of the decade?

## The 5G Business Case

Hundreds of billions to capital & spectrum for 5G but where's the return?

## New Technology

5M+ fixed wireless users for broadband ... who would've thought?

# We are seeing significant changes in the industry ...

## The Digital Divide

What we're seeing ...

>\$100B in programs towards closing the Digital Divide that will take us through the end of the decade?

... but what we knew

*"Efforts to close the digital divide may take several years to a decade, with governments and industry working together to expand broadband access in underserved areas."*

- Telecommunications Analyst, 2017

## The 5G Business Case

Hundreds of billions to capital & spectrum for 5G but where's the return?

*"Initial 5G revenue streams will emerge within the first few years, but significant gains will come as the ecosystem and user base mature over the next 5-10 years."*

- Telecom Industry Insider, 2017.

## New Technology

5M+ fixed wireless users for broadband ... who would've thought?

*"The rise of 5G will significantly boost the capabilities of fixed wireless access, offering gigabit-speed internet to urban and suburban areas."*

- Telecom Consultant, 2018

# ... and what is happening today can be a harbinger of the future



*“Predictions are hard ...  
especially about the future.”*  
– Yogi Berra

# We asked rural broadband leaders what was on their minds

Irrational Fiber  
Overbuilders

Complex Grant  
"stacking" and delays

Uneconomical USF  
requirements from E-ACAM

Increased competition from  
Big cable, Big telcos

5G Fixed Wireless

Challenging rural  
Economics

Supply chain

Open Access Models

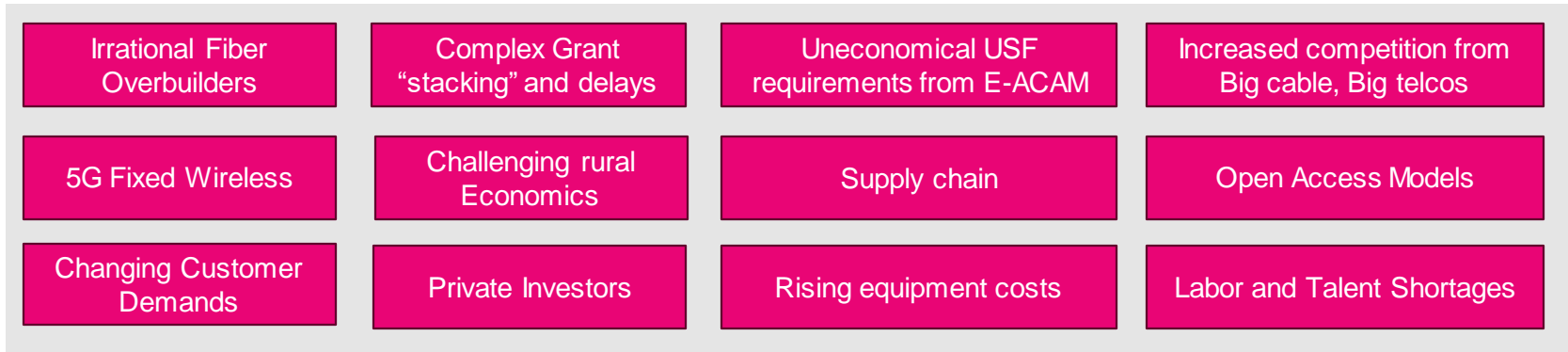
Changing Customer  
Demands

Private Investors

Rising equipment costs

Labor and Talent Shortages

# We asked rural broadband leaders what was on their minds



## The Regulatory & Strategic Outlook

The BEAD Land Grab

Enhanced ACAM & the USF Outlook

Changing Competitive Landscape

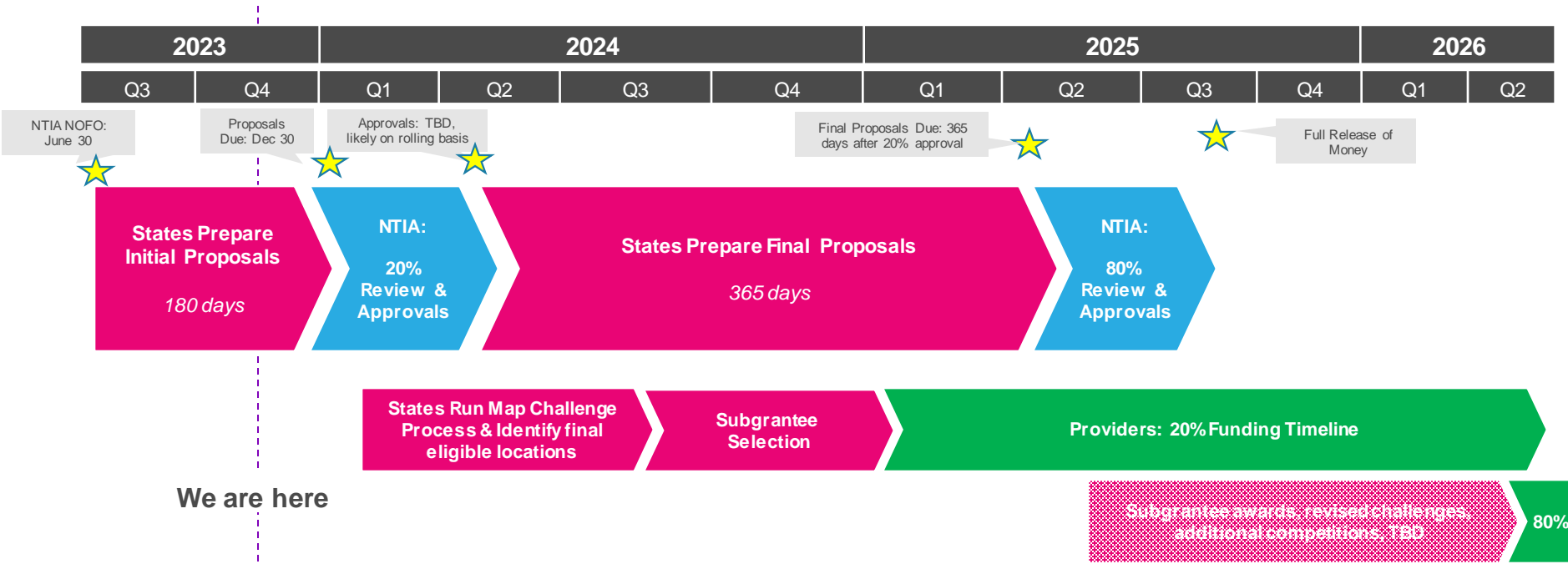




# The BEAD Land Grab

# BEAD: Timeline of Key Events

## Estimated timeline for a “typical” state



However, states are at different “readiness” levels suggesting variation in availability

# BEAD: Current Status

## Considerations

- Key Points

- **\$42.45B** allocated to states. (\$41.6B to be made available)
- State allocations announced
- Unserved areas: No broadband service or lack reliable broadband at 25/3
- Underserved areas: Lack *reliable* broadband at 100/20 and latency less than 100/MS

## What's Ahead

### Map Challenges

- Map Challenges key by eligible entities;
- Handled on a state-by-state basis through broadband offices;

### Longer Term

- What will the long-term support be after BEAD funded networks are built and operating?

## Other Key Issues

- Financing & Letters of Credit
- Prevailing wage and labor
- Build America, Buy America
- Extremely High Cost Threshold
- Cybersecurity/ Supply Chain Security

# BEAD: Project Spending Forecast

## A Consultant's View

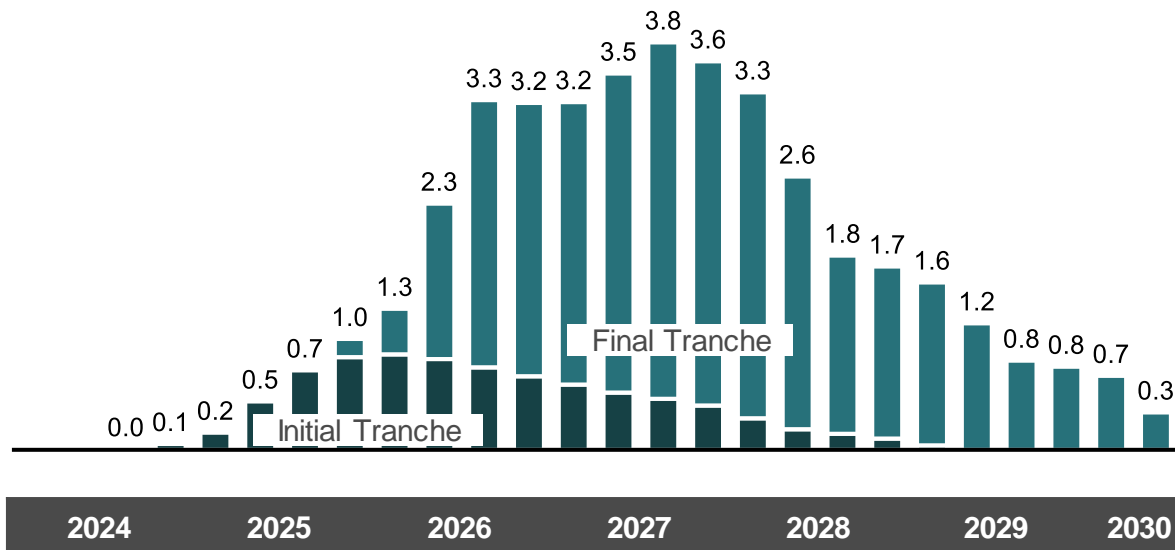
Variation in state readiness and four-year builds spreads impacts over **longer time**

Extent of the builds could be **challenging** for the industry

- Permitting and approvals
- Supply chain
- Labor
- Delays could increase overall costs
- Reimbursement timelines

## Quarterly estimated spending forecast from BEAD dollars (\$B)

*Dollars spent by providers over a 4-year build*



Source: Sunstone Analysis and Estimates based on "baseline" award timelines and estimated level of readiness by State using CPF awards, 5 Year Plan Submissions, Initial Proposal Vols I and II status



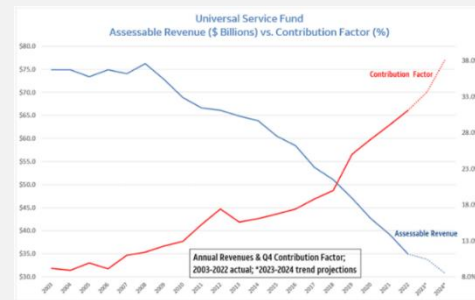
# Enhanced ACAM and the USF Outlook

# Enhanced ACAM: Results

- The basics:
  - Elections were made September 29, 2029
  - Funding begins January 1, 2024
  - Provides 15 years of funding for carriers electing E-ACAM to build 100/20 to 100 percent of the locations in a carrier's study area.
  - Construction to locations to be completed by 2028
- FCC can make adjustments to locations for the next two years based on map information.
- FCC passed the 50 percent threshold of total locations to continue the program.
  - 43 percent of carriers accepted E-ACAM offer; 31% from ACAM, 11% from CAF/BLS
  - 34% remain in BLS; 21% remain in ACAM

## USF Considerations

- Ongoing legal challenges
- Contribution reform



# USF: Implications on growth and support

Going forward, rural firms with support will fall in one of three categories

## E-ACAM

*Enhanced - Alternative Connect  
America Model*

*Took the offer*

Some certainty of support (?)

Areas **(potentially)** immune to  
BEAD dollars

Meet the build and monitor  
location counts

## “Milestone” Programs

*ACAM I, ACAM II, CAF Auction,  
RDOF*

*Did not take offer; current  
performance support will expire*

Sustainable economics required

Locations **could be subject** to  
BEAD dollars

Develop build strategy,  
financing plan, and BEAD  
response strategy

## Legacy Rate of Return

*Broadband Loop Support (CAF BLS)*

*Did not take offer; relying on  
ongoing legacy support*

Support continues to be **uncertain**  
and subject to external factors

Locations **could be subject** to  
BEAD dollars

Continue advocacy, reduce  
reliance on support, and develop  
BEAD response strategy



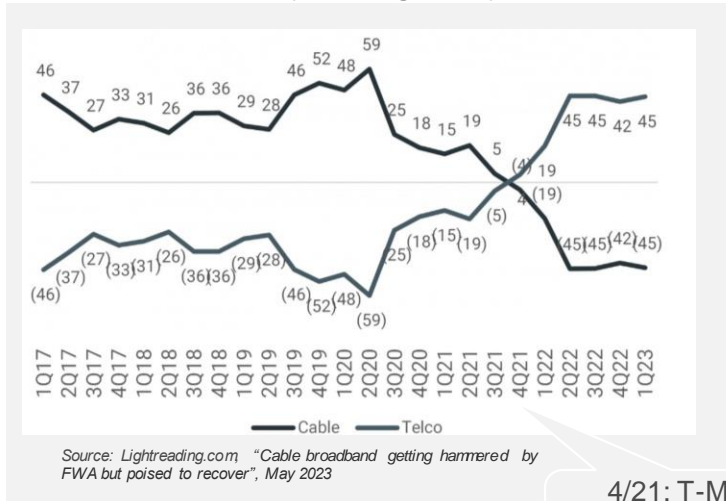
# Changing Competitive Landscape



# Fixed Wireless Impacts

## Fixed Wireless Access (FWA) is hitting the Cable MSOs' broadband gains but thus far in higher density areas

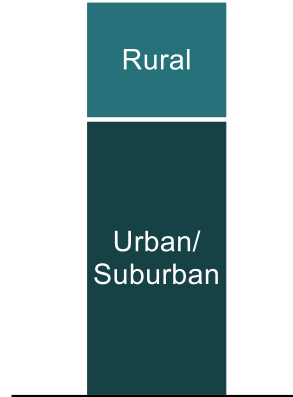
Change in market share - Cable vs. ILECs (including FWA)



Source: Lightreading.com "Cable broadband getting hammered by FWA but poised to recover", May 2023

4/21: T-Mobile launches FWA nationwide

Source of FWA gains



FWA gains morphology

Source: Wells Fargo

## FWA likely to be more prevalent in rural going forward

"...T-Mobile's FWA offering has begun to run up against competition ... Partly as a result, T-Mobile is shifting more of its FWA efforts toward prepaid customers, business users and **subscribers in rural areas...**"

Lightreading, February 2023

"Here in rural Alabama [T-Mobile] have been **building EVERYWHERE**, and I mean **EVERYWHERE!!**"

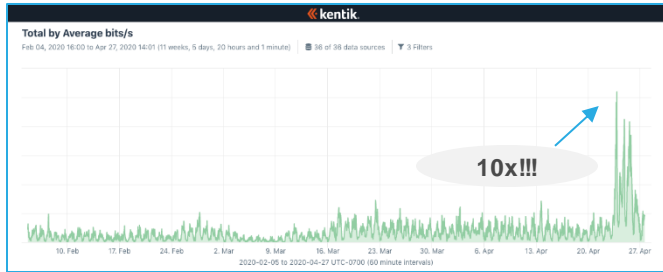
- Reddit user, March 2023

"AT&T CEO John Stankey gave some credit to AT&T Internet Air for helping the company return to positive broadband growth, as it continues to **sunset its old copper plant** and simultaneously roll out new fiber."

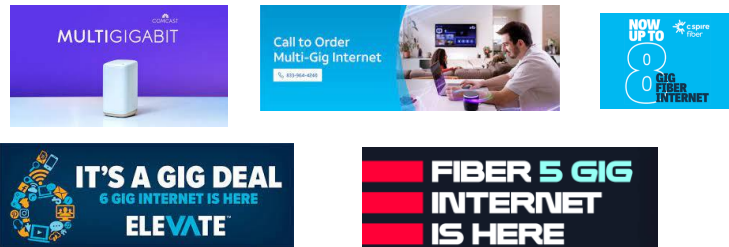
- FierceWireless on AT&T Q3 2023 results

# Speed and Capacity

## Streaming events driving significant network demand (Example: traffic on NFL network before and during the draft)

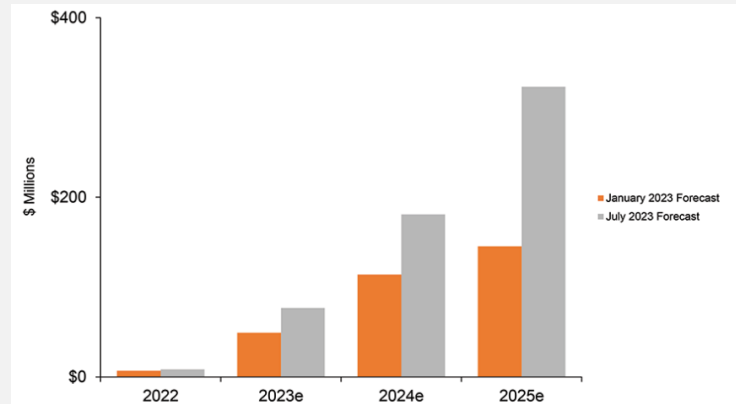


## Multi-Gig Offers are becoming the norm to compete (Example offers in the market)



## Most providers are using XGS-PON, but 25GS is around the corner ...

### Worldwide 25GS-PON Equipment Revenue Change in forecasts



Source: Dell'Oro Group

Source: Internet searches; data from kentik.com blog, "Why Network Capacity was Critical for the NFL Draft – And Will Be for Other Sporting Events to Come"



# The Outlook

# Industry Outlook

## Near Term Next 12 mo

*States working to obtain BEAD funds and establish grant processes*

*E-ACAM commences*

*FWA starts turn-up in rural areas*

*General aggressive marketing tactics from incumbents to win share/ maintain base; also focused upgrade efforts to remove areas from BEAD funding*

## Medium Term 12 to 24 mo

*Initial awards made and underway; industry identifies program issues and wrestles with potential adjustments/ reforms*

*E-ACAM operators begin build; ACAM operators seeing end of build; RDOF ongoing – may see more defaults*

*FWA making greater inroads in rural*

*Continued efforts from all incumbents to reach multi-Gig speed capabilities*

## Longer Term 24+ months

*Industry is “in the build” with ongoing management of pricing impacts, supply chain managing and labor availability*

*E-ACAM in the throes of build; USF transformation discussions ramp as BEAD is administered*

*Initial 10Gbps offers begin to appear; 25 GS-PON deployments more mainstream*

*More upgrades from DOCSIS to fiber to set higher standard for competition*

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Commence your **execution plan**/ BEAD or state grants/ establish **staffing and supply chain plans**

**Upgrade** your middle mile/ aggregation layer in advance of demand

Begin to look for “**stranded**” **assets** and “failed” or struggling projects

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Execute your **broader expansion** plans; keep up with your build

Experiment with **“up the stack”** services or **wholesale models** to monetize the network

Begin exploring **longer term M&A** opportunities

But regardless...

*“There's two buttons I never like to hit: that's panic and snooze”*

- Ted Lasso



## Want to learn more?

Join us tomorrow at our breakout session to continue the conversation where we will answer your questions

***“Conversations on the Industry Outlook for Rural Broadband Leaders”***

AM IP Optical Breakout Session track



ribbon

TECH FORUM 23